

Staff Report

For Special City Council Meeting - 8/13/2021

Subject - Old Business - Fire / Police Station Survey Results

Synopsis: In light of the new station location option brought to the Council, it was requested City staff conduct another survey. Due to the time constraints of the ballot measure fast approaching, the survey period would be just over a month long, and the survey itself short and sweet: Do people approve of the City pursuing this new location and would they support a bond to fund it.

The survey was first released via the blog June 25th with 1600 copies mass mailed over the following 2 days to all City water account holders. The survey closure date was August 1st, therefore, the results didn't make it into the August meeting packet; They were distributed at the meeting. However, the August Council meeting ran extraordinarily long and the Survey was tabled to tonight's meeting. Attached are the results, and the Geotech report that was distributed as "late correspondence" at the August meeting.

Recommended Motion: Based on where the survey percentages currently sit, Staff finds the results favorable and recommends Council make a motion to pursue the November bond measure. Resolution #964 is on tonight's agenda and is needed to take the fire / police station bond measure to the voters.

Legal Analysis: N/A

Financial Analysis: N/A

Respectfully Submitted,

Chad

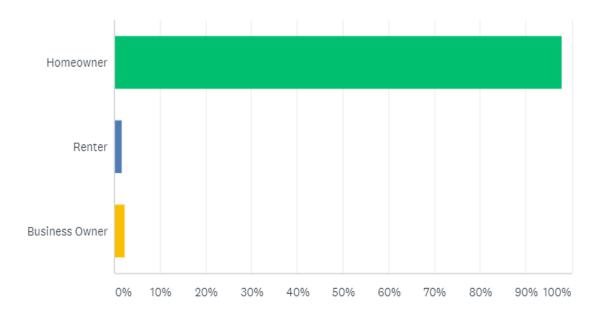
FIRE / POLICE STATION SURVEY RESULTS

Statistics

- TOTAL VERIFIED RESPONDENTS 554
- The survey period was from 6-25-2021 to 8-1-2021 just over a month
 - By comparison, the 2019 survey was open for 3 months and received 947 responses
- The survey was released online 6-25-2021
 - o 455 of the 554 verified respondents were online
 - o 14 were removed from the initial total
 - 11 duplicate respondents
 - 3 anonymous respondents
- 1600 paper surveys were mailed out by 7-2-2021
 - o 99 of the 554 respondents were paper
 - 3 were removed from the initial total
 - incomplete information (unable to submit "blanks")
 - 26 respondents added comments (included)
 - 1 was received after the survey closed (could not enter)
 - o 8 mailed were returned with a forwarding address and re-sent
 - o 15 mailed were returned as "Temporarily Away" and were not re-sent

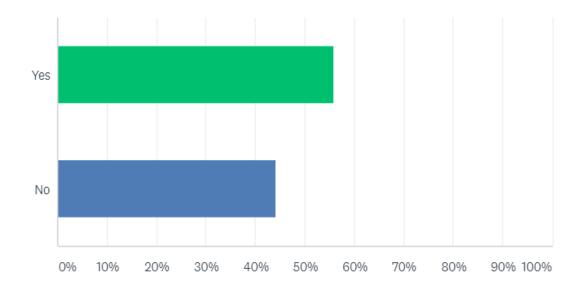


Are you a Gearhart:

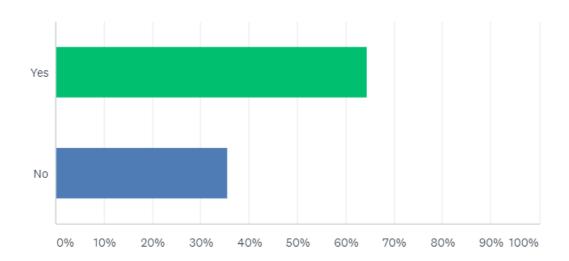


| ANSWER CHOICES | ▼ RESPONSES | * |
|------------------------|-------------|-----|
| ▼ Homeowner | 97.83% | 542 |
| ▼ Renter | 1.62% | 9 |
| ▼ Business Owner | 2.35% | 13 |
| Total Respondents: 554 | | |

Are you registered to VOTE in Gearhart?

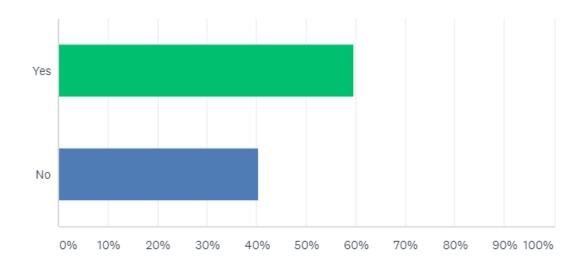


| ANSWER CHOICES | ▼ RESPONSES | • |
|----------------|-------------|-------|
| ▼ Yes | 55.78% | 309 |
| ▼ No | 44.22% | 245 |
| TOTAL | | 554 ^ |

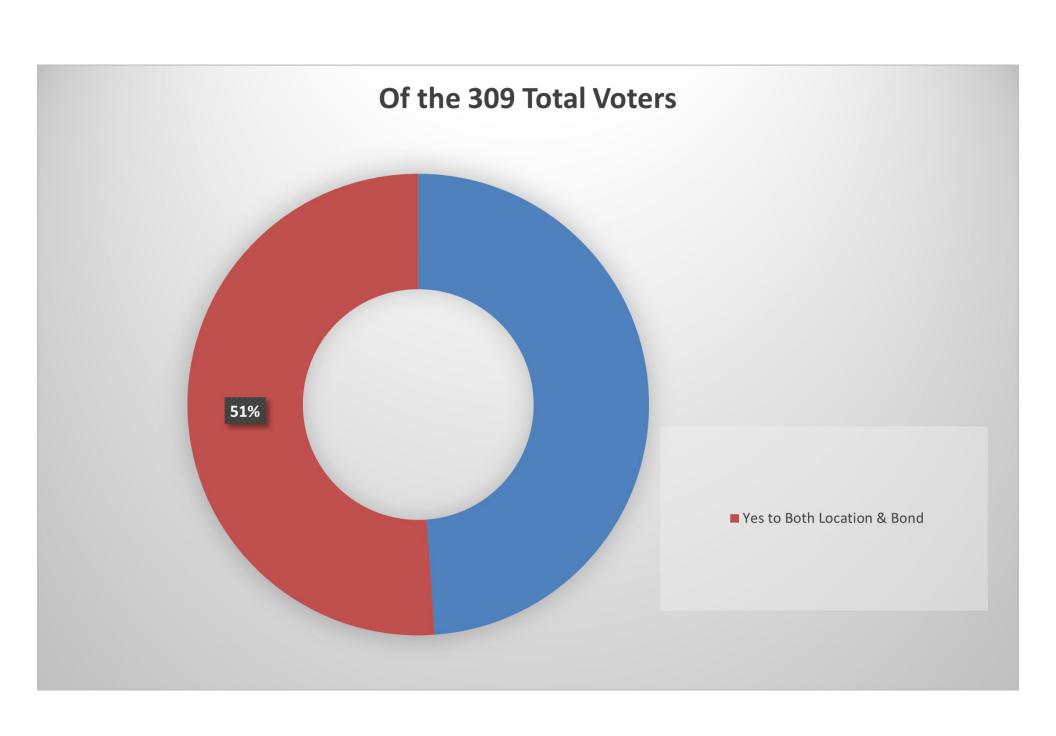


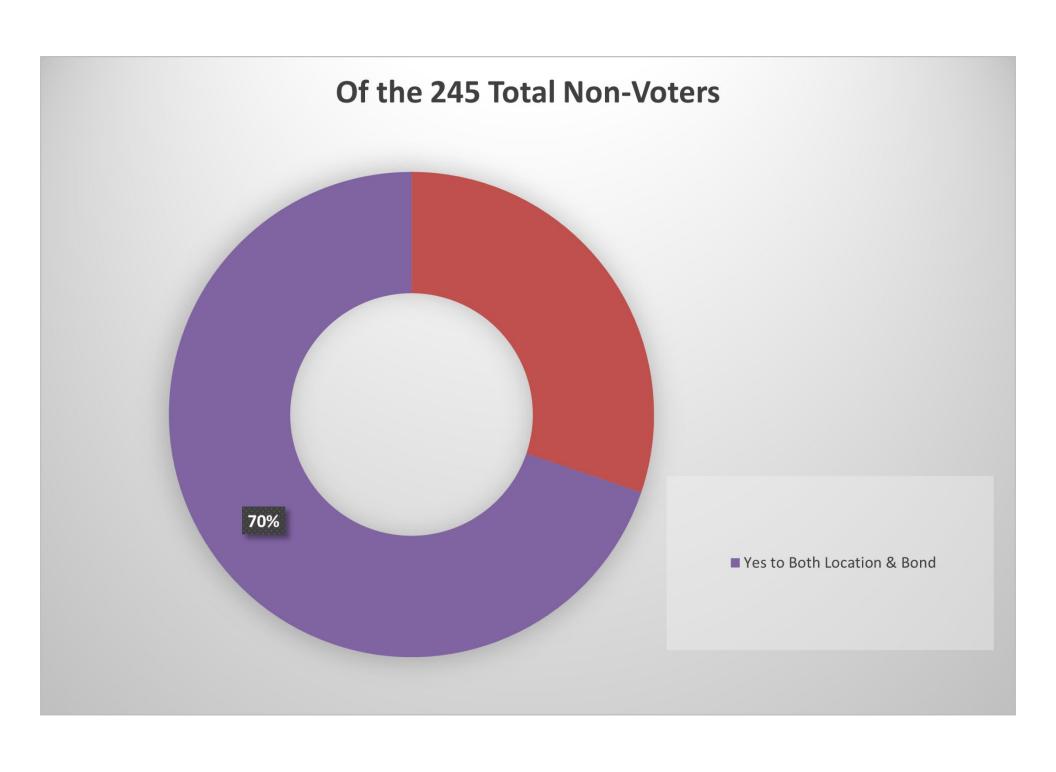
| ANSWER CHOICES | RESPONSES | • |
|----------------|-----------|-----|
| ▼ Yes | 64.44% | 357 |
| ▼ No | 35.56% | 197 |
| TOTAL | | 554 |

Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

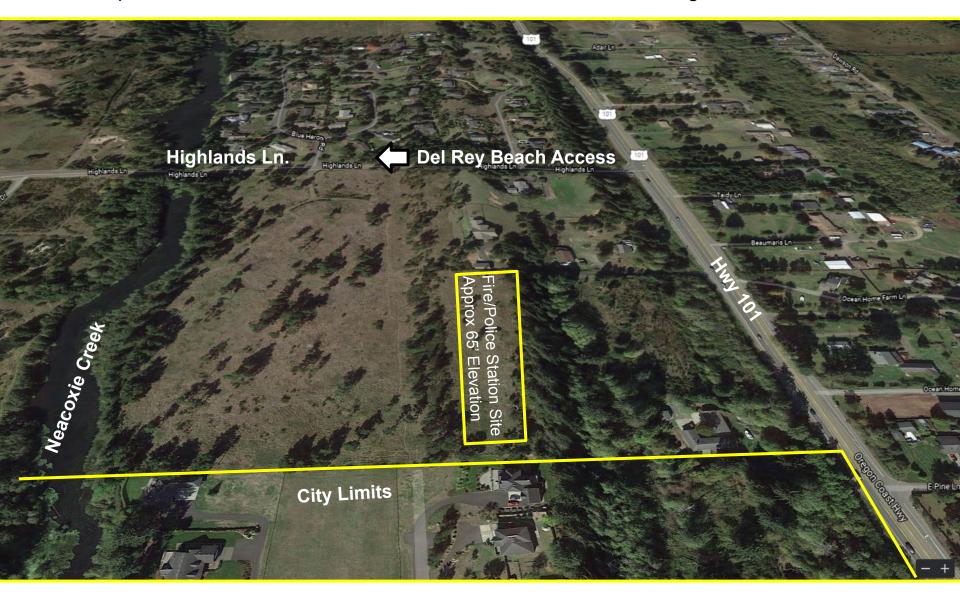


| ANSWER CHOICES | ▼ RESPONSES | • |
|----------------|-------------|-----|
| ▼ Yes | 59.57% | 330 |
| ▼ No | 40.43% | 224 |
| TOTAL | | 554 |





Proposed Gearhart Fire/Police Station on the dune located at Highlands Ln and 101



#1

July 29, 2021

Gearhart City New Fire/Police Station Location Survey Addendum:

It is our wish if this "land swap" does occur, that the city council, as part of the structured deal, will place a cap on total number of housing units that can be built by the developers on the remaining parcel of land, after the "land swap" has occurred. In other words, after this deal is complete, the developers should not be able to add more housing into the development than what was originally agreed to by the city. No re-platting of the parcel to "squeak" out more buildable lots should occur. We have seen this happen in other developments in Gearhart that started out being nice additions to the community with the end result being housing seemingly built in a helter-skelter fashion, with little consideration given for the impact on the whole design of the development.



#2

July 29, 2021

Gearhart City New Fire/Police Station Location Survey Addendum:

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Yes

In concept however what future infrastructure needs which will

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require tax funding? ie: city hall, * 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

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we know you need a new fire ofation

W Yes

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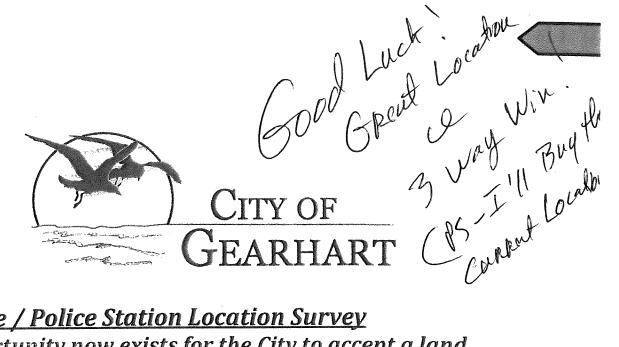
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###2

had No how much cost per thousand.

5 of 6 answered

we know you need a new fire station



New Fire / Police Station Location Survey

An opportunity now exists for the City to accept a land donation in a desirable location.

The existing Gearhart fire station is severely outdated and too small for the current level of operations. After a lengthy search process, including consultations with geologists and State of Oregon officials, we arrived at the decision that the High Point site on Marion was the most resilient site for our new fire/police station within the City of Gearhart. For the past two years, the City has pursued the purchase of High Point performing due diligence including appraisal, geo-tech engineering, architectural renderings, and construction cost estimates. As the City prepared to finalize the written purchase agreement and have a vote to finance the purchase/construction at High Point, we received an email from one of the property owners stating the family is no longer interested in selling their 4 lots to the City. And further, the Palisades Homeowners Association will do everything they can to block the City's efforts to have the HOA's road easement between the lots eliminated.

At the same time, the City was approached by a developer who owns a large residential subdivision just north of Gearhart on Highlands Lane. This subdivision is located in unincorporated Clatsop County, with zoning that requires 1/2 acre minimum residential building lots. The developer has requested the City of Gearhart to make the 33 acre subdivision part of the City, which would allow the developer to keep more residential building lots than the County allows. The landowner

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* 1. First and Last Name:

Surprise, surprise

The city of Gearhart spent considerable time and effort identifying locations for a replacement fire station. It was a timely and laudable exercise that considered comments and participation from the local citizens. The proposal ultimately failed.

Gearhart has reacted by endorsing a recently submitted proposal that significantly benefits a developer without benefit, courtesy and time to educate and solicit comment from citizens. The city sent a weak survey essentially asking: "We want it. Will you vote for it? And will you pay for it?"

The proposal allows the developer to double the amount of anticipated housing in that area (surprise, surprise!) effectively doubling the amount of water usage, and doubling the amount of septic, as well as burdening other infrastructure.

Historically, the Gearhart water system costs twice as much as proposed; it currently meets state standards, but has a disagreeable taste. Historically, discussions regarding a sewer system have been aggressively dodged.

Population demands on infrastructure have not been reanalyzed with foresight and awareness of global warming, increased population and increased vehicular traffic.

There are sufficient issues to be redressed before expanding Gearhart's population. High-density population may be trendy, but may also be highly counterproductive.

Is the water system sufficient? Can the wells produce sufficiently in today's warming climate and possible drought conditions? With rising ocean levels, is the saline integration with groundwater or other effluent integration a consideration? What is the effect on traffic and other infrastructure considerations, etc.?

GARY LEWIN

not the respondent.

Tof 6 answered

() Yes

D NO

Rebuild in existing
Location with 2nd Story
FOR Police/city offices
And add gathering space For
TSunami evacuation or
Roof-top!

* 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

Yes

Ø No

() Yes

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* 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

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5 of 6 answered

* 3. Gearhart Physical Address:

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* 4. Are you registered to VOTE in Gearhart?

Yes

() No

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* 5. Do you AGREE with the City's plan to build a fire / police station on the newly proposed site located on The Cottages at Gearhart dune near Highlands Lane and Hwy 101? (taxlot #71034B003200)

Yes

() No

3) keep green waste /
glass recycle near
fown center. Extra
thansport time requires
energy & courses more
global climate change.

4 of 6 answered

You should accept amments!

1) What to do with existing five police space? year, thanks Playground! (o

replace the 2 that were at the school. I

* 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

Yes

O No

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2) Elevation critical because of tsunami.

Make downtown move homeowner / resident/ tourist friendly. HH \$2

* 5. Do you AGREE with the City's plan to build a fire / police station on the newly proposed site located on The Cottages at Gearhart dune near Highlands Lane and Hwy 101? (taxlot #710348003200)

Yes

() No

3) keep green waste / glass recycle near fown center. Extra transport time requires energy & causes more global climate change.

4 of 6 answered

You should accept amments!

What to do with existing five police space? year, thomas Playground! (o

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2) Elevation critical

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5 of 6 answered

Make Lourtown move homeowner / resident/ tourist friendly.

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| | plan by broker density. even |
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* 1. First and Last Name:

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BY:

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BY: 15 2021

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| 1 | Ren | ιei |

| Business | Owner |
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1 of 6 answered

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what level of environmental review has been done? Is any of this money from federal grants? This federalizes the entire project, and will require more Engineerant evaluation. What about USACE permits for building in a without?

*2. Are your Gearnart: Withand?

O of 6 answered

| X | , Homeowner |
|---|----------------|
|---|----------------|

Renter

Business Owner

Tref & answered

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I don't think we have enough information to vote on this site or any other. Wetlands and traffic at this site has not been addressed. I also do not agree to the size of the station. Steeping rooms and work out facility is not necessary for a volunteer department. To say we are "saving" 3 mil \$ 13 false. There was never an agreement W/murphy's in place. May be you should work on a scaled down version, instead of fantasy wersion and see what voters might say. How much was spent on this useless survey online & print? can the city support an annexation? I have no confidence in the people in charge an manage this project.

* 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 1017

() Yes

X No

8 of Clares and

The previous High Point Burvey didn't have enough info, lets not go through that again!

(over)

() Yes

ALNO

4 of 6 answered

tire hall reeds to be closer to toren Center Located

* 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

🦳 Yes



5 of 6 answered

() Yes

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Fire hall reeds to be closer to toren Center Located

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) Yes



& of 6 answered

() Yes

(X No

4 of 6 answered

Paragraph 3+4. 10.5 million seems like a lot for lofeet higher elevation. Seems like it could turn into an island if a Esumani were to happen.

It appears to me that the new location will be North of the city limits. How is that more centrally located?

* 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

() Yes

8 No How much would the bond financing raise our taxes?

Self Granswore 6

* 3. Gearhart Physical Address:

2 of 6 answered

Not appropriate to at where owners vote Not OK! ARE YOU

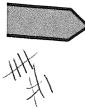
Trying to guage

voter suppression?

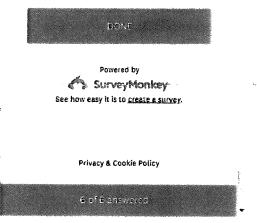
* 4. Are you registered to VOTE in Gearhart?

Clatsup County
has this information as
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public record.
public respondent
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pedacted want it known
did not want it known

3 of 6 answered



Great deal for the Leveloper-new Road access paid by Taxpayers!

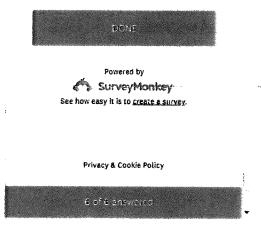


Proposed Gearhart Fire/Police Station on the dune located at Highlands Ln and 101



E Pino

Great deal for the Leveloper-new Road Access paid by taxpayers!



Proposed Gearhart Fire/Police Station on the dune located at Highlands Ln and 101



E Pina

4. Exactly where

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Has the city gottan its water rights?

2. Does the correct water tract ment plant necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy additional water 101?

This proposal additional water?

3. To es the developer of this proposal new No developer fay for all additional water all

101 access be Docated.

5 of 6 answered

() Yes

not enough into

4 of 6 answered

* 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

() Yes

- XNO

Blof Glansworld

P.S. There is 29 + acres across highway last side available for a lot less money that could be used for all of gearhart:

() Yes

(NO

4 of 6 mexicies

2 issues:

1.94's on wetlands

2. Its on the wang

* 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

() Yes

(V) NO

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() Yes

No No

Phone

503

* 6. Would you support the necessary bond financing November 2021 to pay for a new fire / police station on The Cottages at Gearhart dune near Highlands Lane and Hwy 101?

() Yes

X No

5 of 6 answered

Have to drive on Huy 101 to get to a fire in town, I fully support a new fire and police station in town



New Fire / Police Station Location Proposition Frequently Asked Questions

This FAQ will continuously be updated on www.CityofGearhart.com please share!

1) We've read on social media that the proposed Highlands Cottages site is not geologically stable and should be rejected for a new fire/police station. What is the City's response?

The City has performed its due diligence conducted by geological and structural engineers. An engineering firm studied the dune conducting a subsurface investigation, site reconnaissance, and laboratory testing and is satisfied that the site is stable secondary to its height, age, and location. The City has more faith in these professionals than those who are expressing their own personal opinions.

- 2) We keep hearing that the proposed police/fire station is "excessively large and an unneeded Taj Mahal" and that the current fire station could be fixed up for far less money than a new one. How does the City respond to this?
 - The current fire station was built in 1958 and at 4,000 square feet was adequate for the time.
 - The original structure was not built with Cascadia subduction zone earthquakes/tsunamis in mind. It is not practical to retrofit and makes no fiscal sense to spend \$9-10 million on a facility subject to inundation.
 - Today's fire-fighting profession has changed. In 1958, our volunteers were all male and were responsible for putting out fires. Today, many of them are women, and the job for both men and women entails more than fighting fires.
 - Our firefighters are certified EMTs, and they respond to medical emergencies, automobile accidents, water rescues, hazardous waste situations, and more.
 - Current standards require a separate area for decontamination for pathogens and hazardous materials. Currently, the first responders clean exposed equipment in the kitchen!
 - These additional responsibilities require additional pieces of equipment which require adequate storage. Some of our equipment is stored in cargo shipping containers, which is both unattractive and inconvenient for our volunteer responders.

- The new station will have restrooms, showers, and dressing rooms for women and men. Currently, there is only one toilet.
- Our first responders are required to receive ongoing training for medical, structural, and wildland firefighting certifications. The current training room is approximately 288 square feet and is too small to accommodate our volunteers.
- Many paid and volunteer fire departments provide sleeping quarters to maintain on-duty staffing 24/7. Our current station has none. An intern program that includes living space would benefit the public by shortening response times.
- Right now, the offices for the Gearhart Police Department are located in City Hall. It makes sense to co-locate first responders in a more resilient location.
- By liberating the offices currently in the City Hall used by the police and fire departments, the City could improve the council/planning commission meeting space and consolidate the building department eliminating the rent paid for the portable office they use.
- 3) Why doesn't Gearhart just merge with Seaside's fire department to save money? The two fire departments already have mutual aid agreements and work very closely with one another. The City of Seaside's fire station is about 20 feet above sea level and would be flooded in virtually any tsunami scenario. It was also not built to current earthquake safety standards and could have a catastrophic structural failure in a major earthquake. Reliance upon a single station could result in greater loss of life and a tax increase.

If we tried to merge the four local districts, we would need to have four separate measures on the ballot, and all would need to pass. This would include the Gearhart Rural Fire Protection District, City of Gearhart, City of Seaside, and the Seaside Rural Fire Protection District. All of these organizations rely heavily on volunteers. It is critical to have firefighting equipment a reasonable distance from the staff, and volunteers to facilitate a quick response to fire and medical calls of all types. It would not solve the problem of getting our fire-fighting equipment out of the tsunami zone.

4) The Highlands site was looked at several years ago and was rejected. Why is it OK now when it was not OK then?

When the Highlands site (owned by another family at the time) was considered by the Gearhart Fire Citizen Committee several years ago, the land was known to be in unincorporated Clatsop County. The feeling was that our fire station should be located within the actual City of Gearhart. If

we successfully adjust our Urban Growth Boundary, the property will become part of the City of Gearhart.

5) A few are saying the response times from the Highland location make it unacceptable.

First of all, we must acknowledge that there are no perfect sites. Every option has pros and cons. The "trade-offs" must be weighted and evaluated. Some of those considerations include:

- Cost of Land
- Distance from statistical fire and medical responses
- Proximity to our volunteer base (many of our firefighters live east of Hwy 101)
- The resilience of the site from earthquake and tsunami

While the favored High Point site ranked high in several of these criteria, the City faced millions of additional dollars to purchase the land from the current owners. The new Highlands site would be deeded to the City in exchange for bringing the subdivision into the city limits for minimal costs. The proposed site is closer to where many of our volunteers live, shortening one factor in response time and lengthening another. Many of the GVFD's calls are on Hwy 101, which would be accessed via direct access to Hwy 101 and also Highlands Lane. Ironically, some who currently express reservations about the Highlands site due to response time to downtown Gearhart have recently promoted moving our fire station to the existing Hertig Substation 2 miles further north on Hwy 101.

- 6) Some have expressed concern over the City creating "high-density housing" should the Cottages Subdivision be included within the City of Gearhart. Why would the City want to ruin Gearhart's low-density residential character?

 Should this proposal come about, the zoning would be R-1 and 10,000 square foot minimum lot size, the exact same zoning as the existing residential areas in Gearhart. If people like Gearhart's existing housing density, they should like the new proposed addition. This location will be built upon anyway. We now have an opportunity to secure high ground and a park.
- 7) The tax lot owned by The Cottages LLC is over 30 acres in size. How did the owners/developers and the City come to an agreement on which 2-acre section would house the proposed fire/police station?

The proposed boundary marks the highest dune on the tax lot. It is both the safest and sturdiest spot to put the station.

8) When looking at High Point, the term used was an "Emergency Response and Resiliency Station." Why now is it "Fire/Police Station"?

Whether the station is built at the High Point location on Marion Ave or on the dune at The Cottages, it will be an emergency response and resiliency station. It will house the emergency response departments (fire and police) and will be placed in a location expected to survive 95% of probable tsunami events. A change in terminology was to avoid confusion between the two sites and confirm who will occupy the station.

The site will be available to serve as an emergency response center for the City and serve as an incident command center. Resiliency refers to the time it takes for a city to resume normal operations after a major event. Having an emergency center at a higher elevation will aid in the city's resiliency.



New Fire / Police Station Location Survey An opportunity now exists for the City to accept a land donation in a desirable location.

The existing Gearhart fire station is severely outdated and too small for the current level of operations. After a lengthy search process, including consultations with geologists and State of Oregon officials, we arrived at the decision that the High Point site on Marion was the most resilient site for our new fire/police station within the City of Gearhart. For the past two years, the City has pursued the purchase of High Point performing due diligence including appraisal, geo-tech engineering, architectural renderings, and construction cost estimates. As the City prepared to finalize the written purchase agreement and have a vote to finance the purchase/construction at High Point, we received an email from one of the property owners stating the family is no longer interested in selling their 4 lots to the City. And further, the Palisades Homeowners Association will do everything they can to block the City's efforts to have the HOA's road easement between the lots eliminated.

At the same time, the City was approached by a developer who owns a large residential subdivision just north of Gearhart on Highlands Lane. This subdivision is located in unincorporated Clatsop County, with zoning that requires 1/2 acre minimum residential building lots. The developer has requested the City of Gearhart to make the 33 acre subdivision part of the City, which would allow the developer to keep more residential building lots than the County allows. The landowner

will be able to build up to four dwelling units per acre. This change would allow for greater housing density, lower home prices, and a greater number of home sales.

In exchange for inclusion into Gearhart, the developer has offered to transfer ownership of enough land for the City to build a fire/police station and training grounds, and have another park. The proposed site is more inland and about 10 feet higher than the High Point site, so it should be more tsunami resilient. It is also more centrally located to Gearhart firefighters and more affordable housing.

The cost to perform land improvements and build the fire/police station structure on the dune at The Cottages at Gearhart site near Highlands Lane and Hwy 101 will be comparable to High Point (approximately \$10.5 million). However, the City will not need to purchase the land for a **savings of \$3 million dollars**. Avoiding a potential legal battle would also create savings for the taxpayers.

This opportunity is a rare circumstance where three parties all will benefit from this new location - the taxpayers, the developers, and the City.

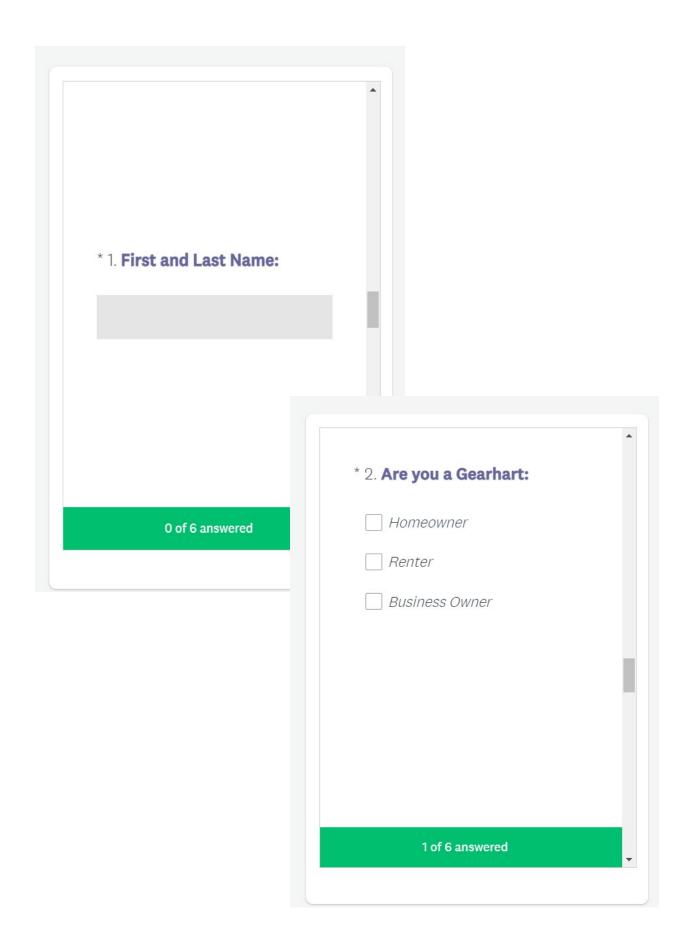


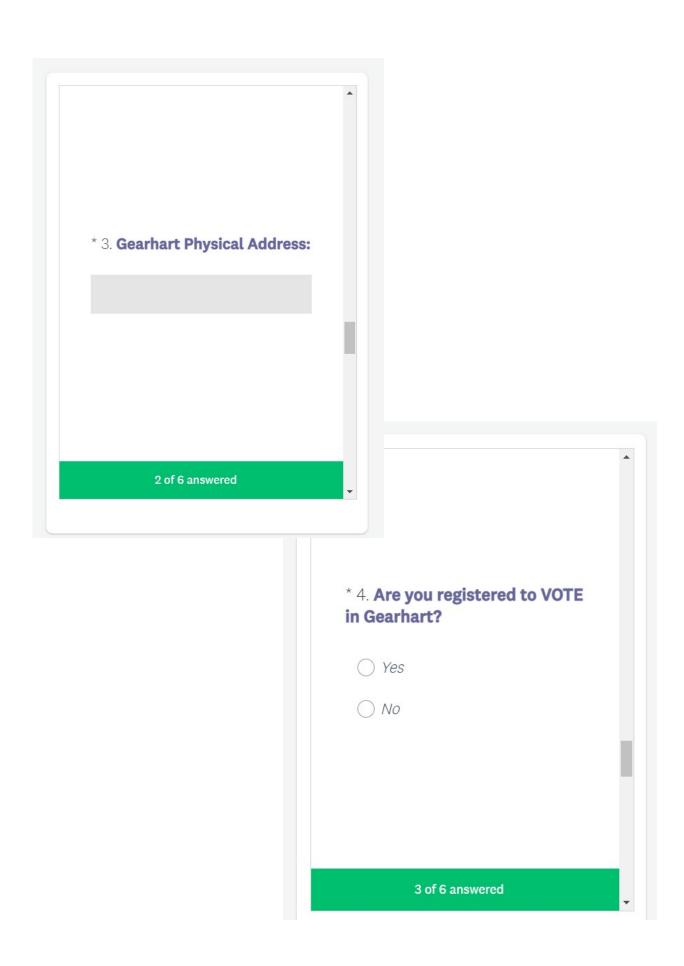
SURVEY DEADLINE IS AUGUST 1ST, 2021

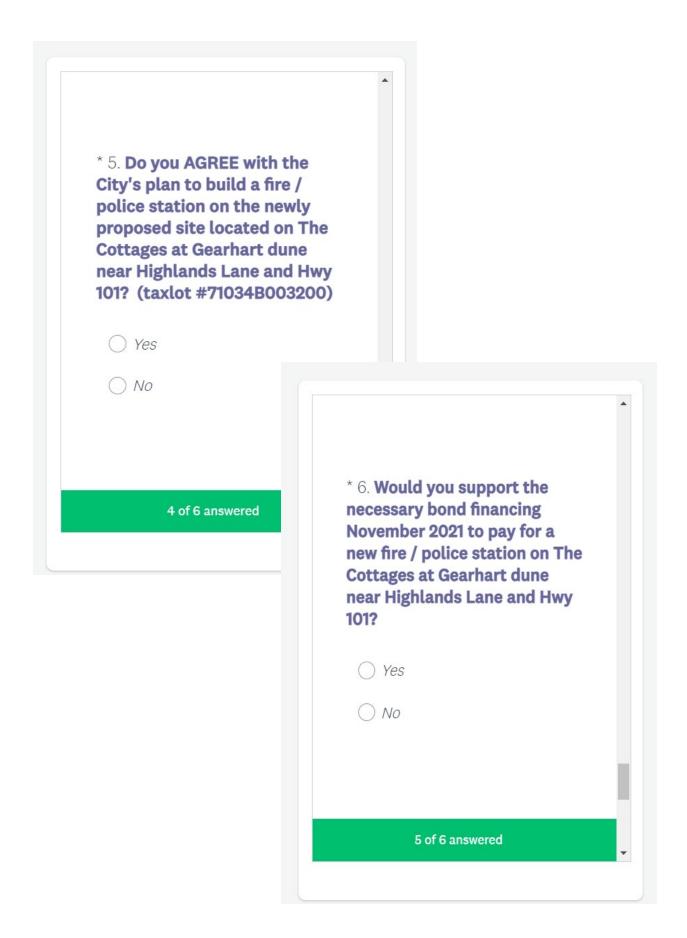
SURVEY INSTRUCTIONS:

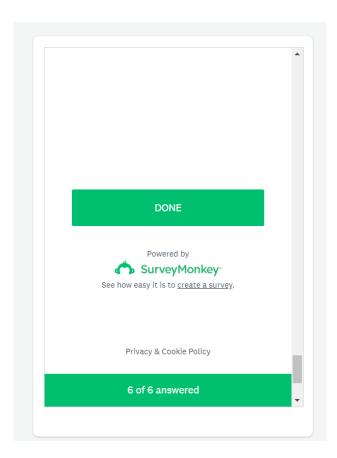
- 1. (preferred) Use this QR code to access the survey and enter your responses; or
- 2. *(preferred)* Use this weblink to access the survey and enter your responses https://www.surveymonkey.com/r/FireStation2021; or
- 3. Complete/return this paper version to City Hall where your responses will be entered on your behalf PLEASE ANSWER ALL (6) SURVEY QUESTIONS the online survey will not allow a field to be blank. Return to City drop box or mail to 698 Pacific Way PMB 2510, Gearhart, OR 97138.











Proposed Gearhart Fire/Police Station on the dune located at Highlands Ln and 101

