

ANNUAL FINANCIAL REPORT

June 30, 2024



CITY OFFICIALS

June 30, 2024

#### **MAYOR**

Kerry Smith, Mayor

#### **CITY COUNCIL**

Reita Fackerell, President

Preston Devereaux

Dana Gould

Sharon Kloepfer

#### **CITY ADMINISTRATOR**

**Chad Sweet** 

#### **MAILING ADDRESS**

PO Box 2510 Gearhart, Oregon 97138

#### **CITY ATTORNEY**

Peter Watts 1969 Willamette Falls Dr, Suite 260 West Linn, Oregon 97068

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Kerry Smith, Mayor and Members of the City Council City of Gearhart Gearhart, Oregon 97138

#### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Gearhart, Clatsop County, Oregon, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Gearhart, Clatsop County, Oregon as of June 30, 2024, and the respective changes in modified cash basis financial position, and where applicable cash flows, thereof for the year then ended on the basis of accounting described in Note I.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Gearhart, Clatsop County, Oregon, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter - Basis of Accounting**

We draw attention to Note I of the financial statements, which describes the basis of accounting. the City of Gearhart, Clatsop County, Oregon, prepares its financial statements on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to that matter.

#### **Emphasis of Matter - Change in Accounting Principle**

As described in the notes to the financial statements, in the year ended June 30, 2024, the City adopted new accounting guidance: GASB Statement No. 100, Accounting Changes and Error Corrections. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note I, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Gearhart, Clatsop County, Oregon's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the City of Gearhart, Clatsop County, Oregon's internal control.
  Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluate the overall presentation of the
  financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Gearhart, Clatsop County, Oregon's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Gearhart, Clatsop County, Oregon's basic financial statements. The individual and combining fund financial statements and budgetary comparison information, if applicable, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual and combining fund financial statements and budgetary comparison information, if applicable, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated October 9, 2024 on our tests of the City's compliance with certain provisions of laws and regulations specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Accuity, LLC

Glen O. Kearns, CPA

Albany, Oregon October 9, 2024

# **BASIC FINANCIAL STATEMENTS**

#### STATEMENT OF NET POSITION - MODIFIED CASH BASIS

#### June 30, 2024

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Current assets			
Cash and cash equivalents	\$ 1,687,060	\$ 328,795	\$ 2,015,855
Restricted assets			
Cash and cash equivalents	648,307	1,174,814	1,823,121
Capital assets not being depreciated	28,025	54,650	82,675
Capital assets being depreciated, net	392,965	8,856,942	9,249,907
Total assets	2,756,357	10,415,201	13,171,558
LIABILITIES			
Current liabilities			
Payroll liabilities	660	-	660
Bail trust liability	15,570	-	15,570
Long-term debt, current portion	645,000		645,000
Total current liabilities	661,230		661,230
Noncurrent liabilities			
Long-term debt, less current portion	1,883,803		1,883,803
Total liabilities	2,545,033		2,545,033
NET POSITION			
Net investment in capital assets	(2,107,813)	8,911,592	6,803,779
Restricted for:			
Special projects	560,999	-	560,999
Debt service	87,308	-	87,308
System development	-	1,174,814	1,174,814
Unrestricted	1,670,830	328,795	1,999,625
Total net position	\$ 211,324	\$ 10,415,201	\$ 10,626,525

#### STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the Year Ended June 30, 2024

Net (Expense) Revenue and **Program Revenues** Changes in Net Position Operating Capital Charges for Grants and Grants and Governmental Business-Type Contributions Contributions Functions/Programs Expenses Services Activities Activities Totals Governmental activities General government \$ 960,394 \$ 319,666 18,798 (621,930) \$ (621,930)354,642 Public safety 1,317,609 35,000 (927,967)(927,967)Highways and streets 187,073 (187,073)(187,073)Parks and recreation 119,157 2,000 (117,157)(117,157)Unallocated depreciation 81,879 (81,879)(81,879)Interest on long-term debt 66,282 (66,282)(66,282)Total governmental activities \$ 2,732,394 674,308 55,798 (2,002,288)(2,002,288)Business-Type activities Water \$ 1,296,933 \$ 1,124,348 (172,585)(172,585)General revenues Property taxes levied for general purposes 726,568 726,568 Property taxes levied for debt service 670,493 670,493 Transient room taxes 585,885 585,885 State highway tax 151,352 151,352 Alcohol and cigarette taxes 85,567 85,567 Franchise fees 183,611 183,611 State revenue sharing 33,620 33,620 Investment earnings 64,943 116,785 181,728 Miscellaneous 7,524 627 8,151 Total general revenues 2,561,405 65,570 2,626,975 Change in net position 559,117 (107,015)452,102 Net position - beginning (347,793)10,522,216 10,174,423

The accompanying notes are an integral part of these financial statements.

Net position - ending

211,324

10,415,201

\$ 10,626,525

#### BALANCE SHEET - MODIFIED CASH BASIS

#### GOVERNMENTAL FUNDS

June 30, 2024

				Special Reve	evenue Funds			Capital Projects Funds									
				rhart Road		State		Apparatus		Building		Debt		Ionmajor		Total	
	(	General	Dist	rict General		Street		Reserve		Reserve		Service		Governmental		Governmental	
		Fund		Fund		Fund		Fund		Fund		Fund		Funds		Funds	
ASSETS																	
Cash and cash																	
equivalents	\$	742,844	\$	289,923	\$	248,161	\$	442,899	\$	282,743	\$	87,308	\$	241,489	\$	2,335,367	
LIABILITIES																	
Bail trust liability	\$	15,570	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	15 <b>,</b> 570	
Payroll liabilities		660						<u> </u>		<u> </u>		_				660	
Total liabilities		16,230														16,230	
FUND BALANCES																	
Restricted		10.207		289,923		240 171						97 209		12 700		649 207	
Committed		10,207		209,923		248,161		442,899		282,743		87,308		12,708 228,781		648,307 954,423	
Unassigned		716,407		-		-		442,099		202,743		-		220,761		716,407	
Onassigned		710,407				<u>-</u>	-						-			710,407	
Total fund balances		726,614		289,923		248,161		442,899		282,743		87,308		241,489		2,319,137	
			-							_				_	-		
Total liabilities and																	
fund balances	\$	742,844	\$	289,923	\$	248,161	\$	442,899	\$	282,743	\$	87,308	\$	241,489	\$	2,335,367	

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES

June 30, 2024

Total fund balances		\$ 2,319,137
Capital assets used in governmental activities are not financial resources		
and are therefore not reported in the governmental funds:		
Cost	1,626,716	
Accumulated depreciation	(1,205,726)	420,990
Long-term liabilities are not due or payable in the current period and are		
therefore not reported in the governmental funds. Interest on long-term		
debt is not accrued in the governmental funds, but rather, is recognized as		
an expenditure when due. These liabilities consist of:		
Bonds payable	(2,220,000)	
Bond premiums, net	(308,803)	 (2,528,803)
Net position of governmental activities		\$ 211,324

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### MODIFIED CASH BASIS - GOVERNMENTAL FUNDS

For the Year Ended June 30, 2024

			Special Reve	enu	e Funds	Capital Projects Funds									
		G	earhart Road		State	Fire	Apparatus	s B	Building		Debt	No	onmajor	Total	
	General	Di	strict General		Street	I	Reserve	I	Reserve		Service	Gove	ernmental	l Governmental	
	Fund		Fund		Fund		Fund		Fund	Fun		I	Funds	Funds	
REVENUES															
Property taxes	\$ 684,96	5 \$	41,153	\$	-	\$	-	\$	-	\$	670,493	\$	-	\$ 1,396,611	
Intergovernmental	405,15	0	-		151,352		-		-		-		33,620	590,122	
Licenses, fees, and															
permits	66,78	1	-		-		-		-		-		281,788	348,569	
Franchise fees	183,61	1	-		-		-		-		-		-	183,611	
Grants and															
contributions	55 <i>,</i> 79	8	-		-		-		-		-		-	55 <i>,</i> 798	
Transient room taxes	585,88	5	-		-		-		-		-		-	585,885	
Fines and forfeitures	6,60	6	-		-		-		-		-		-	6,606	
Investment earnings	39,61	2	12,493		11,160		17,521		12,998		11,110		11,892	116,786	
Miscellaneous	7,12	8		_						_			396	7,524	
Total revenues	2,035,53	6	53,646		162,512		17,521		12,998		681,603		327,696	3,291,512	
EXPENDITURES															
Current															
General government	713,88	8	-		-		-		-		-		-	713,888	
Public safety	1,284,35	6			-		-		-		-		311,770	1,596,126	
Highways and streets		-	569		165,510		-		-		-		-	166,079	
Parks and recreation	71,84	7	-		-		-		-		-		-	71,847	
Debt service		-	-		-		-		-		725,348		-	725,348	
Capital outlay	31,90	9			7,443		6,800		5,900				17,817	69,869	
Total expenditures	2,102,00	0	569		172,953		6,800		5,900		725,348		329,587	3,343,157	
						- -								(continued)	

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#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### MODIFIED CASH BASIS - GOVERNMENTAL FUNDS

For the Year Ended June 30, 2024

		Special Revenue Funds Capital Projects Funds						
		Gearhart Road	State	Fire Apparatus	Building	Debt	Nonmajor	Total
	General	District General	Street	Reserve	Reserve	Service	Governmental	Governmental
	Fund	Fund	Fund	Fund	Fund	Fund	Funds	Funds
(continued) Excess (deficiency) of revenues over (under) expenditures	(66,464	)53,077	(10,441)	10,721	7,098	(43,745)	(1,891)	(51,645)
OTHER FINANCING SOURCES (USES)								
Transfers in	_	_	_	60,000	_	_	_	60,000
Transfers out	(60,000	·						(60,000)
Total other financing sources (uses)	(60,000	) <u> </u>		60,000				
Net change in fund balances	(126,464	) 53,077	(10,441)	70,721	7,098	(43,745)	(1,891)	(51,645)
Fund balances - beginning	853,078	236,846	258,602	372,178	275,645	131,053	243,380	2,370,782
Fund balances - ending	\$ 726,614	\$ 289,923	\$ 248,161	\$ 442,899	\$ 282,743	\$ 87,308	\$ 241,489	\$ 2,319,137

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2024

Net change in fund balances		\$ (51,645)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures; however, in the statement of activities, the costs of these assets are allocated over their estimated useful lives and are reported as depreciation expense.		
Expenditures for capital assets	33,574	
Less current year depreciation	(81,878)	(48,304)
Long-term debt proceeds are reported as other financing sources in the governmental funds. In the statement of net position, however, issuing long-term debt increases liabilities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position.		
Debt principal paid	625,000	
Amortization of bond premiums	34,066	 659,066
Change in net position		\$ 559,117

#### STATEMENT OF NET POSITION - MODIFIED CASH BASIS

#### PROPRIETARY FUNDS

June 30, 2024

		Business-Ty	pe A	ctivities - Ente	rprise	e Funds
		Water		Water		
	(	Operating		Reserve	Totals	
ASSETS				_		_
Current assets						
Cash and cash equivalents	\$	328,795	\$	-	\$	328,795
Restricted assets						
Cash and cash equivalents		-		1,174,814		1,174,814
Capital assets not being depreciated		54,650		_		54,650
Capital assets being depreciated, net		8,856,942		<u>-</u>		8,856,942
Total assets		9,240,387		1,174,814		10,415,201
NET POSITION						
Net investment in capital assets Restricted for:		8,911,592		-		8,911,592
System development		-		1,174,814		1,174,814
Unrestricted		328,795				328,795
Total net position	\$	9,240,387	\$	1,174,814	\$	10,415,201

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS

#### PROPRIETARY FUNDS

#### For the Year Ended June 30, 2024

	Business-Type Activities - Enterprise Funds								
		Water		Water					
	(	Operating		Reserve		Totals			
Operating revenues									
Water charges	\$	1,103,505	\$	-	\$	1,103,505			
Water meter installations		20,843				20,843			
Total operating revenues		1,124,348		<u>-</u>		1,124,348			
Operating expenses									
Payroll and related costs		379 <i>,</i> 670		-		379,670			
Plant and well operations		569,887		13,776		583,663			
Depreciation		333,600		<u>-</u>		333,600			
Total operating expenses		1,283,157		13,776		1,296,933			
Operating income (loss)		(158,809)		(13,776)		(172,585)			
Nonoperating revenues (expenses)									
Investment earnings		6,120		58,823		64,943			
Miscellaneous income		627				627			
Total nonoperating revenues (expenses)		6,747		58,823		65,570			
Income (loss) before contributions									
and transfers		(152,062)		45,047		(107,015)			
Transfers in		140,000		-		140,000			
Transfers out		<u>-</u>		(140,000)		(140,000)			
Change in net position		(12,062)		(94,953)		(107,015)			
Total net position - beginning		9,252,449		1,269,767		10,522,216			
Total net position - ending	\$	9,240,387	\$	1,174,814	\$	10,415,201			

#### STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS

#### PROPRIETARY FUNDS

#### For the Year Ended June 30, 2024

	Business-Ty	pe Activities - Ente	rprise Funds
	Water	Water	
	Operating	Reserve	Totals
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from customers	\$ 1,124,348	\$ -	\$ 1,124,348
Cash payments for payroll and related costs	(379,670)	-	(379,670)
Cash payments for operating expenses	(569,887)	(13,776)	(583,663)
Net cash provided (used) by operating activities	174,791	(13,776)	161,015
CASH FLOWS FROM NONCAPITAL			
FINANCING ACTIVITIES			
Miscellaneous revenues	627	<del>_</del>	627
Net cash provided (used) by			
noncapital financing activities	627	<del>_</del>	627
CASH FLOWS FROM CAPITAL AND RELATED			
FINANCING ACTIVITIES			
Purchases of capital assets	(5,880)	-	(5,880)
Transfers from (to) other funds			
for capital purchases	140,000	(140,000)	
Net cash provided (used) by capital and			
related financing activities	134,120	(140,000)	(5,880)
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment earnings	6,120	58,823	64,943
Net cash provided (used) by investing activities	6,120	58,823	64,943
Net increase (decrease) in cash and cash equivalents	315,658	(94,953)	220,078
Cash and cash equivalents - beginning	13,137	1,269,767	1,282,904
Cash and cash equivalents - ending	\$ 328,795	\$ 1,174,814	\$ 1,503,609
			(continued)

#### STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS

#### PROPRIETARY FUNDS

For the Year Ended June 30, 2024

		Business-Typ	ivities - Ente	rpris $\epsilon$	Funds	
		Water		Water		_
	Operating		I	Reserve		Totals
(continued)						
Reconciliation of operating income (loss) to net cash						
provided (used) by operating activities:						
Operating income (loss)	\$	(158,809)	\$	(13,776)	\$	(172,585)
Adjustments to reconcile operating income						
to net cash provided (used) by						
operating activities:						
Depreciation		333,600		-		333,600
Net cash provided (used) by operating activities	\$	174,791	\$	(13,776)	\$	161,015

### NOTES TO BASIC FINANCIAL STATEMENTS

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Gearhart have been prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting principles are described below.

#### A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the City. *Governmental Activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support.

#### **B.** Reporting Entity

The City of Gearhart is located along the north Oregon coast in Clatsop County just north of the City of Seaside and is a full-service City providing police and fire protection, building, planning, water, and administrative services. The City operates under the 1987 Charter. The government of the City consists of an elected mayor and four council members. The mayor serves a four-year term and the council members serve four-year terms. The city council appoints the city administrator.

The accompanying financial statements present the government and its component unit, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government.

#### 1. Blended Component Unit - Gearhart Road District

The aforementioned road district served the area within the existing city limits of the City of Gearhart. Board members for the district consist of all the members of the Gearhart City Council and Budget Committee members.

#### C. Basis of Presentation - Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from all governmental funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds and proprietary funds.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments and other charges between the government's various functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### D. Basis of Presentation - Fund Financial Statements

The fund financial statements provide information about the government's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. Major individual governmental funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

<u>General Fund</u> – The General Fund is the general operating fund of the City. It accounts for all financial resources of the City except those required to be accounted for in another fund.

#### Special Revenue Funds

*General Road District Fund* – The General Road District Fund accounts for ad valorem taxes levied by Clatsop County and are generally restricted for use on the City's streets.

State Street Fund – The State Street Fund accounts for Oregon gasoline tax apportionments and expenditures for those street improvements specified by Oregon Revised Statutes.

#### Capital Projects Funds

*Fire Apparatus Reserve Fund* – The Fire Apparatus Reserve Fund accounts for transfers from the General Fund for the purpose of acquiring major acquisitions for the fire department.

Building Reserve Fund – The Building Reserve Fund accounts for transfers from the General Fund for the purpose of building construction and improvements.

#### Debt Service Fund

*Debt Service Fund* – The Debt Service Fund accounts for the repayments of the City's governmental long-term debt. The primary source of revenue is property taxes. The primary use of revenue is the repayment of principal and interest on long-term debt.

The City reports the following major proprietary funds:

#### **Enterprise Funds**

*Water Operating Fund* – The Water Operating Fund accounts for the operation and maintenance of the City's water system.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

*Water Reserve Fund* – The Water Reserve Fund accounts for transfers from the Water Operating Fund for the purpose of funding future water capital construction projects.

Additionally, the City reports the following nonmajor governmental funds:

#### Special Revenue Funds

*Building Fund* – The Building Fund accounts for building licenses and permits and expenditures for those items specified by provision.

State Revenue Sharing Fund – The State Revenue Sharing Fund accounts for Oregon revenue sharing apportionments and expenditures for those items specified by provision.

*Public Works Equipment Reserve Fund* – The Public Works Equipment Reserve Fund accounts for transfers from the General Fund and/or Water Operating Fund for the purpose of acquiring major public works equipment.

#### Capital Projects Funds

*Police Car Reserve Fund* – The Police Car Reserve Fund accounts for transfers from the General Fund for the purpose of acquiring capital assets for the police department.

*Hazard Mitigation Reserve Fund* – The Hazard Mitigation Reserve Fund accounts for transfers from the General Fund and grants for the purpose of funding hazard mitigation projects in the City.

Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated, so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

#### E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements. The government-wide financial statements are reported using the economic resources measurement focus within the limitations of the modified cash basis of accounting, as described below.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

Governmental fund financial statements are reported using the current financial resources measurement focus. Only current financial assets and liabilities are generally included on the balance sheet. The operating statements present sources and uses of available expendable financial resources during a given period. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt is reported as other financing source.

In the government-wide financial statements, proprietary funds, and the fund financial statements, governmental activities are presented using the modified cash basis of accounting. This basis recognizes assets, liabilities, fund balance/net position, revenues, and expenditures when they result from cash transactions, with a provision for depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenues for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in the financial statements. If the City utilized the basis of accounting recognized as generally accepted, the fund financial statements would use the modified accrual basis of accounting and the government-wide financial statements would be presented on the accrual basis of accounting.

#### F. Use of Estimates

The preparation of financial statements in conformity with the other comprehensive basis of accounting (OCBOA) used by the City requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

#### G. Budgetary Information

#### 1. Budgetary Basis of Accounting

Annual budgets are adopted on the cash basis of accounting. The City budgets all funds in accordance with the requirements of state law. Annual appropriated budgets are adopted for the general, special revenue, capital projects, and enterprise funds.

The City begins its budgeting process by appointing budget committee members. The budget officer prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The city council legally adopts the budget by resolution prior to the beginning of the City's fiscal year. The council resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

Total personnel services, materials and services, debt service, capital outlay, and contingency for each fund are the levels of control established by the resolution. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories and management may revise the detailed line-item budgets within appropriation categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. The city council may adopt supplemental budgets less than 10% of a fund's original budget at a regular council meeting. A supplemental budget greater than 10% of a fund's original budget requires hearings before the public, publication in newspapers, and approval by the city council. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the city council. During the year, there were no supplemental budgets. The City does not use encumbrances and appropriations lapse at year-end.

Budget amounts shown in the financial statements reflect the original budget amounts and one approved appropriation change.

#### H. Assets, Liabilities, Deferred Inflows/Deferred Outflows and Net Position/Fund Balance

#### 1. Cash and Cash Equivalents

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### 2. Investments

State statutes authorize the City to invest in legally issued general obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

#### 3. Capital Assets

Capital assets resulting from cash transactions, which include property, plant, and equipment, are reported in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost where no historical records exist.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

The costs of normal maintenance or repairs that do not add to the value of an asset or materially extend its life are charged to expenditures as incurred and are not capitalized. Major capital outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the asset constructed.

Property, plant, and equipment of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	<u>Years</u>
Machinery and equipment	5-50
Buildings	15-40
Infrastructure	15-50
Water System	10-70

#### 4. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted - net position to have been depleted before unrestricted – net position is applied.

#### 5. Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balances to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 6. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The city council is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance.

Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The City Council (Council) has by resolution authorized the City Manager to assign fund balance. The Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to remove or revise a commitment.

The City reports fund equity in accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance amounts that are in nonspendable form (such as inventory) or are required to be maintained intact.
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority (i.e. board of directors). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest level action to remove or change the constraint.
- Assigned fund balance amounts that City intends to use for a specific purpose. Intent can be expressed by the board of directors or by an official or body to which the city council delegates authority.
- Unassigned fund balance amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

The City has not formally adopted a minimum fund balance policy.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

#### I. Revenues and Expenditures/Expenses

#### 1. Program Revenues

Amounts reported as program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

#### 2. Property Taxes

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collection to entities levying taxes. Property taxes are levied and become a lien as of July 1 on property values assessed as of June 30. Property taxes are payable in three installments, which are due on November 15, February 15, and May 15.

#### 3. Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water fund are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### II. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. Deposits and Investments

The City of Gearhart maintains a cash and cash equivalents pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the fund financial statements as cash and cash equivalents. Additionally, several funds held separate cash accounts. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.

Investments, including amounts held in pooled cash and investments, are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 72, Fair Value Measurement and Application, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

The City participates in an external investment pool (State of Oregon Local Government Investment Pool). The Pool is not registered with the U.S. Securities and Exchange Commission as an investment company. The State's investment policies are governed by the Oregon Revised Statutes (ORS) and the Oregon Investment Council (OIC).

The State Treasurer is the investment officer for the OIC and is responsible for all funds in the State Treasury. These funds are invested exercising reasonable care, skill, and caution. Investments in the Pool are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which established diversification percentages and specifies the types and maturities of investments. The portion of the external investment pool which belongs to local government investment participants is reported in an Investment Trust Fund in the State's Annual Comprehensive Financial Report (ACFR). A copy of the State's ACFR may be obtained at the Oregon State Treasury, 350 Winter St. N.E., Salem, Oregon 97310-0840.

#### Fair Value Measurement

Fair value is defined as the price that would be received to sell an asset or price paid to transfer a liability in an orderly transaction between market participants at the measurement date. Observable inputs are developed based on market data obtained from sources independent of the reporting entity.

Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset. The classification of securities within the fair value hierarchy is based on the activity level in the market for the security type and the inputs used to determine their fair value, as follows:

- Level 1 Unadjusted quoted prices for <u>identical</u> investments in <u>active</u> markets.
- Level 2 Observable inputs other than quoted market prices; and,
- *Level 3* Unobservable inputs.

There were no transfers of assets or liabilities among the three levels of the fair value hierarchy for the year ended June 30, 2024. Fair values of assets measured on a recurring basis at June 30, 2024 are as follows:

Investments:

Oregon Local Government Investment Pool \$ 3,523,841

#### Credit Risk

Oregon statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

The City has not adopted an investment policy regarding credit risk; however, investments comply with state statutes.

#### Investments

As of June 30, 2024, the City had the following investments:

	Credit Quality		
	Rating	Maturities	Fair Value
Oregon Local Government Investment Pool	Unrated	-	\$ 3,523,841

#### Interest Rate Risk

The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increases in interest rates.

#### Concentration of Credit Risk

The City does not have a formal policy that places a limit on the amount that may be invested in any one insurer. 100 percent of the City's investments are in the Oregon Local Government Investment Pool.

#### Custodial Credit Risk - Investments

This is the risk that, in the event of the failure of a counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. The City does not have a policy that limits the amount of investments that can be held by counterparties.

#### <u>Custodial Credit Risk - Deposits</u>

This is the risk that, in the event of a bank failure, the City's deposits may not be returned. All City deposits not covered by Federal Depository Insurance Corporation (FDIC) insurance are covered by the Public Funds Collateralization Program (PFCP) of the State of Oregon, organized in accordance with ORS 295. The PFCP is a shared liability structure for participating bank depositories. Barring any exceptions, a bank depository is required to pledge collateral valued at a minimum of 10% of their quarter-end public fund deposits if they are considered well capitalized, 25% of their quarter-end public fund deposits if they are considered adequately capitalized, or 110% of their quarter-end public fund deposits if they are considered undercapitalized or assigned to pledge 110% by the Office of the State Treasurer.

In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities. The City holds a noninterest-bearing account at Umpqua Bank, for which deposits are insured up to \$250,000. At June 30, 2024 the City had deposits of \$250,000 fully insured by FDIC insurance and \$150,673 collateralized by the PFCP.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

#### **Deposits**

The City's deposits and investments at June 30, 2024 are as follows:

Cash on hand Checking accounts Total investments	\$ 250 314,885 3,523,841
Total deposits and investments	\$ 3,838,976
The City's cash and investments by fund are as follows:	
Governmental activities - unrestricted	
General Fund	\$ 732,637
Fire Apparatus Reserve Fund	442,899
Building Reserve Fund	282,743
Nonmajor governmental funds	 228,781
Total governmental activities - unrestricted	 1,687,060
Business-type activities - unrestricted	
Water Operating Fund	 328,795
Subtotal unrestricted cash and investments	 2,015,855
Governmental activities - restricted	
General Fund	10,207
Gearhart Road District General Fund	289,923
State Street Fund	248,161
Debt Service Fund	87,308
Nonmajor governmental funds	 12,708
Total governmental activities - restricted	 648,307
Business-type activities - restricted	
Water Reserve Fund	 1,174,814
Subtotal restricted cash and investments	 1,823,121
Total cash and investments	\$ 3,838,976

Restricted cash is for roads and streets, debt service payments, special projects, and future system development improvements.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

#### **B.** Capital Assets

Capital asset transactions resulting from the modified cash basis for the year ended June 30, 2024 were as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 28,025	<u>\$ -</u>	<u>\$ -</u>	\$ 28,025
Capital assets being depreciated				
Administrative buildings	41,900	-	-	41,900
Police equipment	192,136	17,817	-	209,953
General equipment	11,228	7,443	-	18,671
Shop equipment	402,802	-	-	402,802
Fire equipment and buildings	820,852	8,314	-	829,166
Infrastructure	96,199			96,199
Total capital assets being depreciated	1,565,117	33,574		1,598,691
Less accumulated depreciation for				
Administrative buildings	(41,900)	-	-	(41,900)
Police equipment	(129,632)	(16,674)	-	(146,306)
General equipment	(1,177)	(3,131)	-	(4,308)
Shop equipment	(254,349)	(29,383)	-	(283,732)
Fire equipment and buildings	(650,751)	(26,266)	-	(677,017)
Infrastructure	(46,039)	(6,424)		(52,463)
Total accumulated depreciation	(1,123,848)	(81,878)		(1,205,726)
Total capital assets being depreciated, net	441,269	(48,304)		392,965
Governmental activities capital assets, net	\$ 469,294	\$ (48,304)	\$ -	\$ 420,990
				(Continued)

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

	Beginning			Ending	
(Continued)	Balance	Increases	Decreases	Balance	
Business-type activities					
Capital assets not being depreciated Land	\$ 54,650	\$ -	<u>\$</u> _	\$ 54,650	
Capital assets being depreciated					
Buildings	18,420	-	-	18,420	
Machinery and equipment	43,979	-	-	43,979	
Water system	13,005,666	5,880		13,011,546	
Total capital assets being depreciated	13,068,065	5,880		13,073,945	
Less accumulated depreciation for					
Buildings	(15,475)	(667)	-	(16,142)	
Machinery and equipment	(43,978)	-	-	(43,978)	
Water system	(3,823,949)	(332,934)		(4,156,883)	
Total accumulated depreciation	(3,883,402)	(333,601)		(4,217,003)	
Total capital assets being depreciated, net	9,184,663	(327,721)		8,856,942	
Business-type activities capital assets, net	\$ 9,239,313	\$ (327,721)	<u> </u>	\$ 8,911,592	

Capital assets are reported on the statement of net position as follows:

	Capital Assets		Accumulated Depreciation		Net Capital Assets	
Governmental activities		_				
Land	\$	28,025	\$	-	\$	28,025
Administrative buildings		41,900		(41,900)		-
Police equipment		209,953		(146,306)		63,647
General equipment		18,671		(4,308)		14,363
Shop equipment		402,802		(283,732)		119,070
Fire equipment and buildings		829,166		(677,017)		152,149
Infrastructure		96,199		(52,463)		43,736
Total governmental activities capital assets	\$	1,626,716	\$	(1,205,726)	\$ (Co	420,990 ontinued)

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

(Continued)				
Business-type activities				
Land	\$ 54,650	\$	-	\$ 54,650
Buildings	18,420		(16,142)	2,278
Machinery and equipment	43,979		(43,978)	1
Water system	 13,011,546	_	(4,156,883)	 8,854,663
Total business-type activities capital assets	 13,128,595		(4,217,003)	 8,911,592
Total capital assets	\$ 14,755,311	\$	(5,422,729)	\$ 9,332,582

For the governmental activities, depreciation was not charged to specific functions or programs of the City. Capital assets of the City's governmental activities are for the use of the entire City and are therefore unallocated. Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities	
Unallocated depreciation expense	\$ 81,878
Business-type activities	
Water	\$ 333,600

#### C. Long-Term Liabilities

#### 1. Changes in Long-Term Liabilities

The following is a summary of long-term liabilities arising from cash transactions for the year:

	Interest Rate	Original Amount	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities							
General obligation bonds							
Refunding, Series 2015	2.35%	\$ 4,195,000	\$ 940,000	\$ -	\$ 465,000	\$ 475,000	\$ 475,000
Refunding, Series 2021	3-4%	2,215,000	1,905,000		160,000	1,745,000	170,000
Total bonds		6,410,000	2,845,000		625,000	2,220,000	645,000
Bond premiums							
Refunding, Series 2015		207,344	46,460	-	22,983	23,477	-
Refunding, Series 2021		305,895	296,409		11,083	285,326	
Total bond premiums		513,239	342,869		34,066	308,803	
Total Governmental Activities		\$ 6,923,239	\$ 3,187,869	\$ -	\$ 659,066	\$ 2,528,803	\$ -

The City paid \$66,282 in interest on long-term liabilities during the year ended June 30, 2024 from governmental activities.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

#### 2. General Obligation Bonds

General obligation bonds are direct obligations that pledge the full faith and credit of the City and are payable from ad valorem debt service levy proceeds. The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. The Debt Service Fund has traditionally been used to liquidate long-term debt.

#### 3. Governmental Activities - General Obligation Bonds, Refunding Series 2015

On March 16, 2005, the City issued general obligation bonds of \$7,000,000 (par value) to refund a portion of the outstanding general obligation bonds. On May 28, 2015, the City issued general obligation bonds in the amount of \$4,195,000 for the purposes of refunding outstanding Series 2005 general obligation bonds of the City and to pay the cost of issuance of the series 2015 bonds. The interest rate is fixed at 2.35%. Interest is due semiannually on March 1 and September 1. The bonds mature on March 1, 2025 and were issued at a premium of \$207,344.

#### 4. Governmental Activities - General Obligation Bonds, Refunding Series 2021

On May 25, 2011, the City issued general obligation bonds of \$4,000,000 (par value) to refund a portion of the outstanding general obligation bonds. On March 1, 2022, the City issued general obligation bonds in the amount of \$2,215,000 for the purposes of refunding outstanding Series 2011 general obligation bonds of the City and to pay the cost of issuance of the series 2021 bonds. The interest rate ranges from 3-4% based on the original debt agreement. Interest is due semiannually on March 1 and September 1. The bonds mature on March 1, 2031 and were issued at a premium of \$305,895.

#### 5. Debt Capacity

The City's legal annual debt service limit (as defined by Oregon Revised Statutes 478.410) as of June 30, 2024 was approximately \$42,120,136. The City's legal debt service limit is 3.00% of the Real Market Value of property within the City.

#### 6. Default Risk

The general obligation bonds contain events of default; the lender may take whatever action may appear necessary or desirable to enforce or to protect any of the rights of the lender, either at law or in equity, or in bankruptcy or otherwise, if the following events occur:

- Failure by the City to pay bond principal, interest, or premium when due.
- Failure by the City to observe and perform any required covenant, condition, or agreement.
- The City is adjudged insolvent by a court of competent jurisdiction, admits in writing its inability to pay its debts as they become due, or files a petition of bankruptcy.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

### D. Governmental Activities - Future Maturities of Long-Term Liabilities

Year Ending	(	General ob	ligat	tion bonds,	Seri	es 2021	General obligation bonds, Series 2015						Total Governmental Activities					
June 30	Р	rincipal		Interest		Total	Р	rincipal	Interest		Total		Principal		Interest			Total
2025	\$	170,000	\$	57 <i>,</i> 950	\$	227,950	\$	475,000	\$	19,000	\$	494,000	\$	645,000	\$	76 <i>,</i> 950	\$	721,950
2026		240,000		52,850		292,850		-		-		-		240,000		52,850		292,850
2027		250,000		45,650		295,650		-		-		-		250,000		45,650		295,650
2028		260,000		38,150		298,150		-	-		-			260,000		38,150		298,150
2029		265,000		30,350		295,350		-		-		-		265,000		30,350		295,350
2030-2031		560,000		33,800		889,150		_		_				560,000		33,800		593,800
	\$	1,745,000	\$	258,750	\$	2,299,100	\$	475,000	\$	19,000	\$	494,000	\$	2,220,000	\$	277,750	\$	2,497,750

### E. Interfund Transfers

The City's interfund transfers during the year consisted of the following:

		Trans	n:		
		Fire			
	Αp	paratus		Water	
	R	eserve		Fund	Total
Transfers out:				_	
Governmental activities					
General Fund	\$	60,000	\$	-	\$ 60,000
Business-type activities					
Water Reserve Fund				140,000	 140,000
Total	\$	60,000	\$	140,000	\$ 200,000

The principal purpose of the interfund transfers was to transfer resources into reserve funds for future expenditures.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

### F. Constraints on Fund Balances

Constraints on fund balances reported on the balance sheet are as follows:

				Special Rev	Revenue Funds											
			Gea	rhart Road	ad State		Fire Apparatus		E	Building	Debt		N	Ionmajor		Total
	(	General	Dist	rict Genera	1	Street		Reserve	]	Reserve		Service	Go	vernmental	Governmental	
		Fund		Fund		Fund		Fund		Fund		Fund		Funds		Funds
Fund balances																
Restricted for:																
Roads and streets	\$	-	\$	289,923	\$	248,161	\$	-	\$	-	\$	-	\$	-	\$	538,084
Debt service		-		-		-		-		-		87,308		-		87,308
Donor projects		10,207		-		-		-		-		-		-		10,207
Building department		-		-		-		-		-		-		12,708		12,708
Committed to:																
Special projects		-		-		-		-		-		-		13,221		13,221
Capital projects		-		-		-		442,899		282,743		-		108,330		833,972
Hazard mitigation		-		-		-		-		-		-		107,230		107,230
Unassigned		716,407			_			<u>-</u>					_		_	716,407
Total fund balances	\$	726,614	\$	289,923	\$	248,161	\$	442,899	\$	282,743	\$	87,308	\$	241,489	\$	2,319,137

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

#### III. OTHER INFORMATION

#### A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

#### **B.** Retirement Plans

#### 1. Oregon Public Employees Retirement System

General Information about the Pension Plan

The Oregon Public Employees Retirement System (OPERS) consists of a cost-sharing, multiple-employer defined benefit plan (Plan) for units of state government, political subdivisions, community colleges, and school districts, containing multiple actuarial pools. Plan assets may be used to pay the benefits of the employees of any employer that provides pensions through the Plan. As of June 30, 2023, there were 945 participating employers.

Plan Membership

As of June 30, 2023, there were 9,502 active plan members, 128,931 retired plan members or their beneficiaries currently receiving benefits, 7,566 inactive plan members entitled to but not yet receiving benefits, for a total of 145,999 Tier One members.

For Tier Two members, as of June 30, 2023, there were 25,243 active plan members, 22,647 retired plan members or their beneficiaries currently receiving benefits, 12,835 inactive plan members entitled to but not yet receiving benefits, for a total of 60,725 Tier Two members.

For Oregon Public Service Retirement Plan (OPSRP) Pension Program members, as of June 30, 2023, there were 153,991 active plan members, 11,959 retired plan members or their beneficiaries currently receiving benefits, 9,492 inactive plan members entitled to but not yet receiving benefits, and 23,207 inactive plan members not eligible for refund or retirements, for a total of 198,649 OPSRP Pension Program members.

Plan Benefits

Plan benefits of the System are established by the legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A, and Internal Revenue Code Section 401(a).

<u>Tier One/Tier Two Retirement Benefit (Chapter 238)</u> - OPERS is a defined benefit pension plan that provides retirement and disability benefits, annual cost-of-living-adjustments, and death benefits to members and their beneficiaries. Benefits are established by state statute. This defined benefit pension plan is closed to new members hired on or after August 29, 2003.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

#### Pension Benefits

The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options that are actuarially equivalent to the base benefit. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members).

General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. Police and Fire members may purchase increased benefits that are payable between the date of retirement and age 65.

#### Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- Member was employed by a PERS employer at the time of death,
- Member died within 120 days after termination of PERS-covered employment,
- Member died as a result of injury sustained while employed in a PERS-covered job, or
- Member was on an official leave of absence from a PERS-covered job at the time of death.

#### Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining monthly benefit.

Benefit Changes after Retirement

Members may choose to continue participation in their variable account after retiring and may experience annual benefit fluctuations caused by changes in the fair value of the underlying global equity investments of that account. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA in fiscal year 2015 and beyond will vary based on the amount of the annual benefit, in accordance with *Moro* decision. The COLA is capped at 2.0 percent.

<u>OPSRP Defined Benefit Pension Program (OPSRP DB)</u> – This Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003.

Pension Benefits

This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire – 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement. General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit. A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

### Benefit Changes After Retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA in fiscal year 2015 and beyond will vary based on the amount of the annual benefit, in accordance with *Moro* decision. The COLA is capped at 2.0 percent.

<u>OPSRP Individual Account Program (OPSRP IAP)</u> - Membership includes public employees hired on or after August 29, 2003. PERS members retain their existing defined benefit plan accounts, but member contributions are deposited into the member's IAP account. OPSRP is part of OPERS and is administered by the OPERS Board.

#### Pension Benefits

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies. Upon retirement, a member of the OPSRP Individual Account Program (IAP), may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

#### Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

#### Contributions

OPERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the OPERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2020 actuarial valuation, which became effective July 20, 2021. The State of Oregon and certain schools, community colleges, and political subdivisions have made unfunded actuarial liability payments, and their rates have been reduced. Member contributions are set by statute at six percent of salary and are remitted by participating employers. The contributions are either deducted from member salaries or paid by the employers on the members' behalf. As permitted, the City has opted to pick-up the contributions on behalf of its employees.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

Employer contributions for the year ended June 30, 2024 were \$234,029.

#### Annual Comprehensive Financial Report (ACFR)

Additional disclosures related to Oregon PERS not applicable to specific employers are available by contacting PERS at the following address: PO Box 23700 Tigard, OR 97281-3700, or can be found at:

https://www.oregon.gov/pers/Documents/Financials/ACFR/2023-ACFR.pdf

#### **Actuarial Valuations**

The employer contribution rates effective June 30, 2023 were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an actuarially determined amount for funding a disability benefit component, and (c) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial liabilities being amortized over 16 years.

#### Actuarial Methods and Assumptions:

Valuation Date	December 31, 2021
Measurement Date	June 30, 2023
Experience Study	2020, published July 20, 2021
Actuarial Assumptions:	
Actuarial Cost Method	Entry age normal
Inflation Rate	2.40 percent
Long-term Expected Rate of Return	6.90 percent
Discount Rate	6.90 percent
Projected Salary Increases	3.40 percent

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

Cost of (COLA)	living	adjustment	Blend of 2.00% COLA and graded COLA (1.25%/.15%) in accordance with <i>Moro</i> decision; blend based on service.
Mortality			Health retirees and beneficiaries: Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.
			Active members: Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.
			<b>Disabled retirees:</b> Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years.

The methods and assumptions shown above are on the 2020 Experience Study, which reviewed experience for the four-year period ended December 31, 2020. There were no differences between the assumptions and plan provisions used for June 30, 2023 measurement date calculations compared to those shown above.

#### Actuarial Methods and Assumptions

Assets are valued at their market value. Gains and losses between odd-year valuations are amortized as a level percentage of combined valuation payroll over 20 years from the odd-year valuation in which they are first recognized.

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of Oregon PERS and additions to/deductions from Oregon PERS' fiduciary net position have been determined on the same basis as they are reported by Oregon PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

#### Discount Rate

The discount rate used to measure the total pension liability was 6.90 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Depletion Date Projection

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for OPERS:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our third-party actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

#### Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in January 2023 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS' audited financial statements at:

https://www.oregon.gov/pers/Documents/Financials/ACFR/2023-ACFR.pdf

#### OIC Target and Actual Investment Allocation as of June 30, 2023

Asset Class/Strategy	OIC Policy Low Range	OIC Policy <u>High Range</u>	OIC Target <u>Allocation</u> <sup>2</sup>	Actual <u>Allocation</u>
Debt Securities	20.0%	30.0%	25.0%	20.0%
Public Equity	22.5%	32.5%	27.5%	23.3%
Real Estate	9.0%	16.5%	12.5%	13.6%
Private Equity	17.5%	27.5%	20.0%	26.5%
Real Assets	2.5%	10.0%	7.5%	9.1%
Diversifying Strategies	2.5%	10.0%	7.5%	5.0%
Opportunity Portfolio <sup>1</sup>	0.0%	5.0%	0.0%	2.5%
Total			100.0%	100.0%

<sup>&</sup>lt;sup>1</sup>Opportunity Portfolio is an investment strategy. Up to 5% of total Fund assets may be invested in it.

#### C. New Pronouncements

For the fiscal year ended June 30, 2024, the City implemented the following new accounting standards:

GASB Statement No. 100, Accounting Changes and Error Corrections. This statement was issued in June 2022 to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

<sup>&</sup>lt;sup>2</sup> The target allocation of Debt Securities is increased by 5% and Public Equity is reduced by 2.5% from FY2022, and the allocation to Risk Parity is eliminated.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

The City will implement applicable new GASB pronouncements no later than the required fiscal year. Management has not determined the effect on the financial statements for implementing any of the following pronouncements:

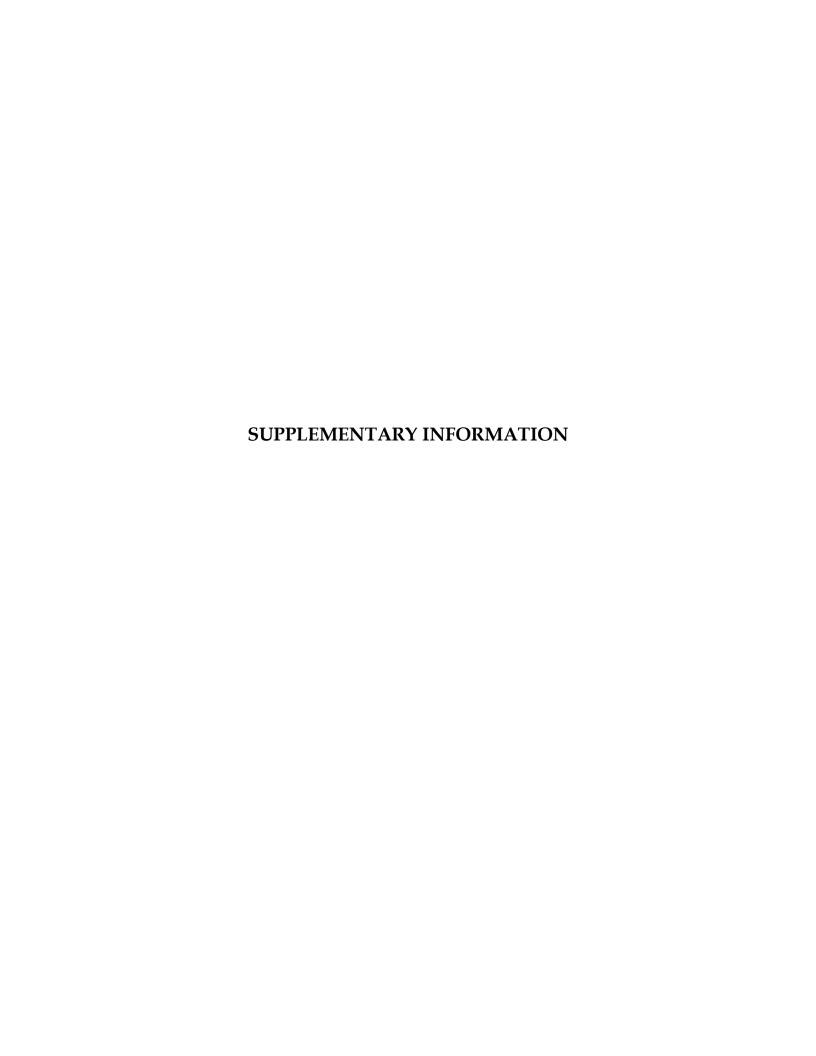
GASB Statement No. 102, Certain Risk Disclosures. This statement will improve reporting by providing users of financial statements with essential information that currently is not often provided. The disclosures will provide users with timely information regarding certain concentrations or constraints and related events that have occurred or have begun to occur that make a government vulnerable to a substantial impact. This statement is effective for fiscal years beginning after June 15, 2024.

#### D. Commitments

During the year, the City signed contracts with multiple vendors. As of June 30, 2024, the City had one ongoing contract totaling \$58,039, of which \$52,139 remained committed.

#### **E.** Subsequent Events

Management has evaluated subsequent events through October 9, 2024, which was the date that the financial statements were available to be issued.



## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### GENERAL FUND

		Variance with					Actual					
	(	Original		Final	Fin	nal Budget		Budget			N	Modified
		Budget		Budget	Ov	er (Under)		Basis	Adjus	tments	Ca	ash Basis
REVENUES												
Property taxes	\$	684,500	\$	684,500	\$	465	\$	684,965	\$	-	\$	684,965
Charges for services		425,000		425,000		(105,417)		319,583		-		319,583
Licenses, fees, and permits		60,700		60,700		6,081		66,781		-		66,781
Franchise fees		175,500		175,500		8,111		183,611		-		183,611
State liquor taxes		38,000		38,000		(1,929)		36,071		-		36,071
State cigarette and												
marijuana taxes		61,851		61,851		(12,355)		49,496		-		49,496
Grants and contributions		125,000		125,000		(69,202)		55 <i>,</i> 798		-		55 <i>,</i> 798
Transient room taxes		550,000		550,000		35,885		585,885		-		585,885
Fines and forfeitures		35,000		35,000		(28,394)		6,606		-		6,606
Investment earnings		18,000		18,000		21,612		39,612		-		39,612
Miscellaneous		20,000		20,000		(12,872)		7,128		-		7,128
		_				_		_				<u> </u>
Total revenues		2,193,551		2,193,551		(158,015)	_	2,035,536				2,035,536
EXPENDITURES												
Current												
Administrative department		698,239		698,239		(119,722)		578,517		_		578,517
Police department		677,842		677,842		(29,609)		648,233		_		648,233
Municipal court		34,828		34,828		(15,249)		19,579		_		19,579
Fire department		833,795		833,795		(190,440)		643,355		_		643,355
Planning department		180,330		180,330		(73,654)		106,676		_		106,676
Parks department		96,022		96,022		(19,773)		76,249		_		76,249
Non-departmental		411,124		411,124		(321,733)		89,391	(6	(000,00		29,391
1	_		_	<u> </u>			_				_	
Total expenditures		2,932,180		2,932,180		(770,180)		2,162,000	(6	(000,000		2,102,000
Excess (deficiency) of revenues												
over (under) expenditures		(738,629)		(738,629)		612,165		(126,464)	6	0,000		(66,464)
											(Co	ontinued)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### GENERAL FUND

			Variance with		Actual	Actual					
(Continued)	Original	Final	Final Budget	Budget		Modified					
	Budget	Budget	Over (Under)	Basis	Adjustments	Cash Basis					
OTHER FINANCING		_									
SOURCES (USES)											
Transfers out	(60,000)	(60,000)	(60,000)		(60,000)	(60,000)					
Total other financing sources (uses)	(60,000)	(60,000)	(60,000)		(60,000)	(60,000)					
Net change in fund balance	(798,629)	(798,629)	552,165	(126,464)	-	(126,464)					
Fund balance - beginning	798,629	798,629	54,449	853,078		853,078					
Fund balance - ending	\$ <u>-</u>	\$ -	\$ 606,614	\$ 726,614	\$ -	\$ 726,614					

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### GEARHART ROAD DISTRICT GENERAL FUND

	Original and	Variance with			
	Final	Final Budget	Budget		Modified
	Budget	Over (Under)	Basis	Adjustments	Cash Basis
REVENUES					
Property taxes	\$ 41,868	\$ (715)	\$ 41,153	\$ -	\$ 41,153
Investment earnings	3,300	9,193	12,493		12,493
Total revenues	45,168	8,478	53,646	<u>-</u> _	53,646
EXPENDITURES					
Current					
Materials and services	75,600	(75,031)	569	-	569
Capital outlay	204,568	(204,568)			
Total expenditures	280,168	(279,599)	569		569
Excess (deficiency) of revenues					
over (under) expenditures	(235,000)	288,077	53,077	-	53,077
Fund balance - beginning	235,000	1,846	236,846		236,846
Fund balance - ending	\$	\$ 289,923	\$ 289,923	\$ -	\$ 289,923

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### STATE STREET FUND

	Original and Final Budget		Fin	riance with nal Budget er (Under)	Budget Basis	Actual Adjustments		Modified ash Basis
REVENUES					,			
State highway taxes	\$	148,384	\$	2,968	\$ 151,352	\$	-	\$ 151,352
Grants		100,000		(100,000)	-		-	-
Investment earnings		4,500		6,660	 11,160		<del>-</del>	 11,160
Total revenues	_	252,884		(90,372)	 162,512			 162,512
EXPENDITURES								
Current								
Personnel services		120,437		(31,698)	88,739		-	88,739
Materials and services		412,447		(335,676)	76,771		-	76,771
Capital outlay		10,000		(2,557)	 7,443		<u>-</u>	 7,443
Total expenditures		542,884		(369,931)	 172,953			 172,953
Excess (deficiency) of revenues over (under) expenditures		(290,000)		279,559	(10,441)		-	(10,441)
Fund balance - beginning		290,000		(31,398)	 258,602			 258,602
Fund balance - ending	\$		\$	248,161	\$ 248,161	\$	_	\$ 248,161

### COMBINING BALANCE SHEET - MODIFIED CASH BASIS

### NONMAJOR GOVERNMENTAL FUNDS

### June 30, 2024

		Sp	ecial l	Revenue Fur	ıds			Capital Pro	Funds	Total		
			Stat	te Revenue	Pub	olic Works	Po	olice Car	]	Hazard	N	onmajor
	Bı	uilding	S	Sharing	Eq	uipment	I	Reserve	M	itigation	Gov	vernmental
		Fund		Fund	Res	erve Fund		Fund	Res	erve Fund		Funds
ASSETS												
Cash and cash equivalents	\$	12,708	\$	13,221	\$	80,630	\$	27,700	\$	107,230	\$	241,489
FUND BALANCES												
Restricted for:												
Building department	\$	12,708	\$	-	\$	-	\$	-	\$	-	\$	12,708
Committed for:												
Special projects		-		13,221		-		-		-		13,221
Capital projects		-		-		80,630		27,700		-		108,330
Hazard mitigation		<u>-</u>		<u>-</u>						107,230		107,230
Total fund balances	\$	12,708	\$	13,221	\$	80,630	\$	27,700	\$	107,230	\$	241,489

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

### NONMAJOR GOVERNMENTAL FUNDS

	Sp	oecial Re	venue Fun	ds			Capital Pro	ds	Total		
	•	State	Revenue	Publi	ic Works	Pol	ice Car	Haz	ard	N	Ionmajor
	Building	Sh	aring	Equ	ipment	Re	eserve	Mitig	ation	Gov	vernmental
	Fund	F	und	Rese	rve Fund	I	und	Reserve	e Fund	Funds	
REVENUES											
State revenue sharing	\$ -	\$	33,620	\$	-	\$	-	\$	-	\$	33,620
Licenses and permits	281,188		-		-		-		-		281,188
Fees and charges	-		-		-		-		600		600
Investment earnings	1,251		534		3,637		1,630		4,840		11,892
Miscellaneous	182		214		<del>-</del>			-			396
Total revenues	282,621		34,368		3,637		1,630		5,440		327,696
EXPENDITURES											
Current											
General government	269,913		41,014		-		-		843		311,770
Capital outlay			<u> </u>		<u>-</u>		17,817				17,817
Total expenditures	269,913		41,014				17,817		843		329,587
Excess (deficiency) of revenues											
over (under) expenditures	12,708		(6,646)		3,637		(16,187)		4,597		(1,891)
Fund balances - beginning			19,867		76,993		43,887		102,633		243,380
Fund balances - ending	\$ 12,708	\$	13,221	\$	80,630	\$	27,700	\$ 1	107,230	\$	241,489

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### **BUILDING FUND**

				Variance with		Actual		
	C	Original	Final	Fina	Final Budget		Budget	
	]	Budget	Budget	Ove	r (Under)	Basis		
REVENUES							_	
Fees and permits	\$	303,251	\$ 303,251	\$	(22,063)	\$	281,188	
Investment earnings		-	-		1,251		1,251	
Miscellaneous	-	15,000	 15,000		(14,818)		182	
Total revenues		318,251	 318,251		(35,630)		282,621	
EXPENDITURES								
Current								
Personnel services		70,451	60,451		(7,535)		52,916	
Materials and services		247,800	 257,800		(40,803)		216,997	
Total Expenditures		318,251	 318,251		(48,338)		269,913	
Excess (deficiency) of revenues								
over (under) expenditures		-	-		12,708		12,708	
Fund balance - beginning			 		<u>-</u>	_		
Fund balance - ending	\$		\$ 	\$	12,708	\$	12,708	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### STATE REVENUE SHARING FUND

	Orig	ginal and	Varia	ance with	Actual					
		Final	Fina	ıl Budget	Budget				M	odified
	B	udget	Ove	r (Under)		Basis	Adju	ıstments	Cash Basis	
REVENUES										_
State revenue sharing	\$	37,000	\$	(3,380)	\$	33,620	\$	-	\$	33,620
Investment earnings		100		434		534		-		534
Miscellaneous				214		214		<u>-</u>		214
Total revenues		37,100		(2,732)		34,368				34,368
EXPENDITURES										
Current										
Materials and services		42,000		(986)		41,014		<u>-</u>		41,014
Excess (deficiency) of revenues over (under) expenditures		(4,900)		(1,746)		(6,646)		-		(6,646)
Fund balance - beginning		12,750		7,117		19,867		_		19,867
Tuna varance - veginning	-	12,750		7,117		17,007				17,007
Fund balance - ending	\$	7,850	\$	5,371	\$	13,221	\$	<u>-</u>	\$	13,221

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### PUBLIC WORKS EQUIPMENT RESERVE FUND

	Orig	inal and	Variance with		Actual						
	]	Final	Fina	al Budget	Budget				M	Modified	
	В	udget	Ove	r (Under)		Basis	Adjust	tments	Cas	sh Basis	
REVENUES											
Investment earnings	\$	770	\$	2,867	\$	3,637	\$		\$	3,637	
EXPENDITURES											
Materials & Services		10,000		(10,000)							
Capital outlay		68,050		(68,050)							
Total Expenditures		78,050		(78,050)				<u>-</u>			
Excess (deficiency) of revenues											
over (under) expenditures		(77,280)		80,917		3,637		-		3,637	
Fund balance - beginning		77,280		(287)		76,993				76,993	
Fund balance - ending	\$		\$	80,630	\$	80,630	\$		\$	80,630	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### FIRE APPARATUS RESERVE FUND

	Original and	Variance with	Actual					
	Final	Final Budget	Budget		Modified			
	Budget	Over (Under)	Basis	Adjustments	Cash Basis			
REVENUES								
Investment earnings	\$ 4,750	\$ 12,771	\$ 17,521	\$ -	\$ 17,521			
EXPENDITURES								
Capital outlay	432,948	(426,148)	6,800		6,800			
Excess (deficiency) of revenues over (under) expenditures	(428,198)	438,919	10,721	-	10,721			
OTHER FINANCING SOURCES (USES)								
Transfers in	60,000		60,000		60,000			
Net change in fund balance	(368,198)	438,919	70,721	-	70,721			
Fund balance - beginning	368,198	3,980	372,178		372,178			
Fund balance - ending	\$ -	\$ 442,899	\$ 442,899	\$ -	\$ 442,899			

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### BUILDING RESERVE FUND

	Original and	Variance with	Actual				
	Final	Final Budget	Budget		Modified		
	Budget	Over (Under)	Basis	Adjustments	Cash Basis		
REVENUES							
Investment earnings	\$ 1,725	\$ 11,273	\$ 12,998	\$ -	\$ 12,998		
EXPENDITURES							
Current							
Materials & Services	87,487	(87,487)	-	-	-		
Capital outlay	87,488	(81,588)	5,900		5,900		
Total Expenditures	174,975	(169,075)	5,900		5,900		
Excess (deficiency) of revenues over (under) expenditures	(173,250)	92,861	7,098	-	7,098		
Fund balance - beginning	173,250	102,395	275,645		275,645		
Fund balance - ending	\$ -	\$ 195,256	\$ 282,743	\$ -	\$ 282,743		

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### POLICE CAR RESERVE FUND

	Ori	ginal and	Vari	ance with	Actual						
		Final	Final Budget			Budget				Modified	
	I	Budget	Ove	er (Under)		Basis	_Adju	stments	Ca	sh Basis	
REVENUES											
Investment earnings	\$	285	\$	1,345	\$	1,630	\$	-	\$	1,630	
EXPENDITURES											
Capital outlay		43,775		(25,958)		17,817				17,817	
Excess (deficiency) of revenues											
over (under) expenditures		(43,490)		27,303		(16,187)		-		(16,187)	
OTHER FINANCING											
SOURCES (USES)											
Transfers in		15,000		(15,000)							
Net change in fund balance		(28,490)		12,303		(16,187)		-		(16,187)	
Fund balance - beginning		43,490		397		43,887				43,887	
Fund balance - ending	\$	15,000	\$	12,700	\$	27,700	\$	_	\$	27,700	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### HAZARD MITIGATION FUND

	Original and	Variance with		Actual		
	Final	Final Budget	Budget		Modified	
	Budget	Over (Under)	Basis	Adjustments	Cash Basis	
REVENUES						
Investment earnings	\$ 710	\$ 4,130	\$ 4,840	\$ -	\$ 4,840	
Grants and contributions	50,000	(50,000)	-	-	-	
Charges for services	2,000	(1,400)	600		600	
Total revenues	52,710	(47,270)	5,440		5,440	
EXPENDITURES						
Current						
Materials and services	102,049	(101,206)	843	-	843	
Capital outlay	52,049	(52,049)				
Total expenditures	154,098	(153,255)	843		843	
Excess (deficiency) of revenues over (under) expenditures	(101,388)	105,985	4,597	-	4,597	
OTHER FINANCING SOURCES (USES)						
Transfers in	30,000	(30,000)				
Net change in fund balance	(71,388)	75,985	4,597	-	4,597	
Fund balance - beginning	101,388	1,245	102,633		102,633	
Fund balance - ending	\$ 30,000	\$ 77,230	\$ 107,230	<u> </u>	\$ 107,230	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### DEBT SERVICE FUND

	Ori	Original and Variance with Final Final Budget		Actual Budget Modified				lodified		
		Budget	Ove	r (Under)		Basis	Adjustn	nents	Ca	ish Basis
REVENUES								-		
Property taxes	\$	648,868	\$	21,625	\$	670,493	\$	-	\$	670,493
Investment earnings		3,000		8,110		11,110				11,110
Total revenues		651,868		29,735		681,603				681,603
EXPENDITURES										
Debt service		725,350		(2)		725,348				725,348
Excess (deficiency) of revenues										
over (under) expenditures		(73,482)		29,737		(43,745)		-		(43,745)
Fund balance - beginning	_	111,957		19,096		131,053				131,053
Fund balance - ending	\$	38,475	\$	48,833	\$	87,308	\$		\$	87,308

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### WATER OPERATING FUND

	Original and	Variance with	Actual					
	Final	Final Budget	Budget		Modified			
	Budget	Over (Under)	Basis	Adjustments	Cash Basis			
REVENUES								
Charges for services	\$ 945,000	\$ 158,505	\$ 1,103,505	\$ -	\$ 1,103,505			
Water meter installations	15,000	5,843	20,843	_	20,843			
Miscellaneous	5,000	(4,373)	627	-	627			
Investment earnings	200	5,920	6,120		6,120			
Total revenues	965,200	165,895	1,131,095		1,131,095			
EXPENDITURES								
Current								
Personnel services	431,862	(52,192)	379,670	-	379,670			
Materials and services	868,750	(305,170)	563,580	-	563,580			
Capital outlay	25,000	(12,813)	12,187	(5,880)	6,307			
Depreciation				333,600	333,600			
Total expenditures	1,325,612	(370,175)	955,437	327,720	1,283,157			
Excess (deficiency) of revenues								
over (under) expenditures	(360,412)	536,070	175,658	(327,720)	(152,062)			
(1)	( , , ,	,	,,,,,,	(- , -)	( - , )			
OTHER FINANCING								
SOURCES (USES)								
Transfers in	341,706	(201,706)	140,000		140,000			
				<i>(</i>	<i>(</i> , , , , , , , , , , , , , , , , , , ,			
Net change in fund balance	(18,706)	334,364	315,658	(327,720)	(12,062)			
Fund balance - beginning	18,706	(5,569)	13,137	9,239,312	9,252,449			
Fund balance - ending	\$ -	\$ 328,795	\$ 328,795	\$ 8,911,592	\$ 9,240,387			

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### WATER RESERVE FUND

	Original and	Variance with	Actual					
	Final	Final Budget	Budget		Modified			
	Budget	Over (Under)	Basis	Adjustments	Cash Basis			
REVENUES								
Investment earnings	\$ 15,000	\$ 43,823	\$ 58,823	\$ -	\$ 58,823			
EXPENDITURES								
Current								
Materials & Services	200,000	(186,224)	13,776	-	13,776			
Capital outlay	763,294	(763,294)						
Total Expenditures	963,294	(949,518)	13,776		13,776			
Excess (deficiency) of revenues over (under) expenditures	(948,294)	993,341	45,047	-	45,047			
OTHER FINANCING SOURCES (USES)								
Transfers out	(341,706)	201,706	(140,000)		(140,000)			
Net change in fund balance	(1,290,000)	1,195,047	(94,953)	-	(94,953)			
Fund balance - beginning	1,290,000	(20,233)	1,269,767		1,269,767			
Fund balance - ending	<u>\$ -</u>	\$ 1,174,814	\$ 1,174,814	<u> </u>	\$ 1,174,814			

# AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS



### INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

The Honorable Kerry Smith, Mayor and Members of the City Council City of Gearhart Gearhart, Oregon 97138

We have audited the basic financial statements of the City of Gearhart as of and for the year ended June 30, 2024 and have issued our report thereon dated October 9, 2024. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards.

#### Compliance

As part of obtaining reasonable assurance about whether the City of Gearhart's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to, the following:

Deposit of public funds with financial institutions (ORS Chapter 295)

Indebtedness limitations, restrictions, and repayment

Budgets legally required (ORS Chapter 294)

Programs funded from outside sources

Insurance and fidelity bonds in force or required by law

Highway revenues used for public highways, roads, and streets

Authorized investment of surplus funds (ORS Chapter 294)

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

This report is intended solely for the information and use of the city council and management of the City of Gearhart and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Accuity, LLC

Albany, Oregon October 9, 2024